MONTHLY
GOVERNANCE REPORT

The State of Democratic Governance in Timor-Leste

MAY 2011

Monthly Governance Report is prepared by the
Democratic Governance Support Unit-DGSU
United Nations Integrated Mission in Timor-Leste- UNMIT
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OFFICE OF THE PRESIDENT

Promulgations

In May 2011, the President of the Republic promulgated the following:

05 May 2011:
1. Decree Law 18/2011: Decentralized Development Programme I and II
2. Presidential Decree 33/2011: Decrees full pardon

Country or Overseas Visits

\[1\] The data provided in this section is based in Jornal da República. Thus, some of the promulgations may only be published and entry into force on the following months. The data is updated in accordance with the official information published in the Jornal da República.

\[2\] The data provided in this section is based on the February issues of Jornal da República.

\[3\] Source: http://www.presidencia.tl/eng/pr/visits.html [last accessed: 03 June 2011]
10 May 2011:
1. The Head of State opened the Community Centre at Anon, suco Guda, subdistrict Lolotoe, Bobonaro

11 May 2011:
2. The President of the Republic held a dialogue with the community at Cailaco-Maliana

26-28 May 2011:
3. President of the Republic visited Singapore to participate on Children’s Literature Festival

Diplomatic accreditations received / appointments by the President of the Republic
- Nil

Press Releases

<table>
<thead>
<tr>
<th>Date</th>
<th>Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 04 May 2011</td>
<td><strong>President Ramos-Horta congratulates Obama for leadership in combating Al Qaeda</strong></td>
</tr>
<tr>
<td>2 08 May 2011</td>
<td><strong>President Ramos-Horta announces Tour de Timor sponsorship</strong></td>
</tr>
</tbody>
</table>

Source: [http://www.presidencia.tl/eng/pr/prl.html](http://www.presidencia.tl/eng/pr/prl.html) [last accessed: 03 June 2011]
In May 2011, the National Parliament held eleven plenary sessions:

**Main discussions and approvals**

03 May 2011
- Discussion and voting *in speciality* of Proposal of Law 45/II on Second amendment to the Law 6/2006, 28 December, on Electoral Law for the National Parliament

04 May 2011
1. Discussion and voting *in speciality* of Proposal of Law 45/II on Second amendment to the Law 6/2006, 28 December, on Electoral Law for the National Parliament
   
   Result: Approved with 39 votes in favour, 0 against, 1 abstentions

09 May 2011
2. Discussion and voting *in generality* of Proposal of Law 47/II on International Criminal Judicial Cooperation

   Result: Approved with 31 votes in favour, 0 against, 5 abstentions

In May 2011, the National Parliament held *eleven* plenary sessions:
10 May 2011:
- Nil

17 May 2011
- Discussion and voting *in generality* on the Project of Law 18/II on Legal Regime for Preventing Money and Combating Money Laundering and Terrorism Financing

23 May 2011
3. Voting *in generality* of following changes on the Project of Law 18/II on the Legal Regime for Preventing and Combating Money Laundering and Terrorism Financing
   Result: Approved with 33 votes in favour, 0 against, 4 abstentions

24 May 2011
- Nil

25 May 2011 [Extraordinary Plenary Session]
- Nil

30 May 2011
- Discussion and voting *in specialty* of the Project of Law 18/II on the Legal Regime for Preventing and Combating Money Laundering and Terrorism Financing
- Discussion and voting on the Resolution Project 65/II on attribution of citizenship for high and relevant work done to Timor-Leste and its people
   4. Discussion and voting on the Resolution Project 55/II on attribution of citizenship of Dom Duarte de Bragança for high and relevant work done to Timor-Leste and its people
      Result: Approved with 32 votes in favour, 0 against, 2 abstentions

31 May 2011
- Discussion and voting *in specialty* of the Project of Law 18/II on the Legal Regime for Preventing and Combating Money Laundering and Terrorism Financing

5. Voting on the request for MP José Fernandes Teixeira testify in Court
   Result: Approved with 35 votes in favour, 0 against, 0 abstentions

**Announcements [included in the agenda]:**

10 May 2011:
- Submission to Committee I of the authorization request to MP José Fernandes Teixeira, of Fretilin, testify in Dili District Court

24 May 2011
- Presentation of the report and analysis of Committee A on the request by the President of the Republic to concede citizenship to 14 missionaries

25 May 2011 [Extraordinary Plenary Session]
- Submission to Committee A of the Proposal of Law 50/II on the Strike Law
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- Presentation of the CSC Annual Report 2010 by the President, Mr. Libório Pereira.

30 May 2011

- Submission to Committee I of the letter from the Court of Baucau for the suspension of a member of the Government

- Presentation and analysis of the report on the authorization request of MP José Fernandes Teixeira to testify in Court

Other issues raised in the Plenary meetings [not included in the agenda]:

- MPs criticized the use of state property by members of the Government for political purposes
- MPs concern with the lack of electricity which is affecting the population between Comoro Bridge and Maubara
- The bad conditions of the roads prevent the population to travel
- No reconstruction of bridges even with budget for it
- Catholic Church should be awarded by its role on the establishment of the State
- Government haven’t paid the work related to PDD 2010
- EDTL charges money even with unfinished projects
- Medicine students in Cuba are worried about the delay of payment of scholarships by the Government
- MP considered that there’s discrimination in the list of veterans list that is been distributed in sucos
- The price of a bag of rice still high
- MPs asked PNTL Commissioner to investigate the case of the policeman that tortured a young man in Bairro Pite
- MPS asked Minister of Agriculture and Minister of Justice to explain in Plenary why they have given 3.000 hectares land to private company Timor Alimentar in Zumali, Covalima District, if the land belongs to the community
- Eventual Committee should validate the veterans data
- MPs asked to Government about the implementation of the Career Regime of Civil Servants
- The construction of the temporary naval port in Metinaro by the Australian company Life Engineering hasn’t started
- MPS want Ministry of Infra-Structures to explain the problems with EDTL
- The end of contract with the ferry between Dili-Oecusse-Atauro will prevent population to move
- MPs asked about the Infra-Structure funds not implemented even if approved
- MPs asked the Minister of Education to buy equipment to schools as many continue to functioning without it
- Government should implement state budget fairly and not only concentrated in Dili. Remote areas also need to be developed.
- Ministry of Education should investigate the teachers who steal food for school feeding
- MPs requested Government to help the community of Casa, District of Ainaro, after clashed between martial arts groups which destroyed 30 houses
- Fake veterans has registered
- Fuel prices are different in Dili and in Districts
- Problem of 2006 need to be discussed
- No electricity in Hospital of Suai
- Some MPs should participate in veterans validation data committee
- Problems detected on the list of veterans
- Journalists aren’t working according to the ethics
- Allowance entitlements for elders and those who lost their children during the conflict have stopped
- The increasing number of crocodiles is becoming a problem to the population. Animals need to be moved to protected areas
- MPs request Secretary of State of Electricity to clarify the continue power outages and contract process
- District Development Programmes aren’t effective.
- A viable study is required before the establishment of the Central Bank
- MPs request Ministry of Infra-Structures to explain the roads repairs and the allocation of budget not implemented
- School lunch has stopped in Atauro
- A Project of Law on establishment of the Development National Bank should be written
- Visit to Finland and Italy by MPs of Committee G without authorization of Parliament
- Incidents in Dili and districts with political party supporters
- Discrimination against staff in supermarket Sigma and One More Bar
- MPs asked for Government responsibility regarding problems with electricity distribution
- Staff of the Baucau Hospital without wages has abandon work. This situation is jeopardize patients
- High rate of illiteracy in Oecusse District
- CPLP meeting in September 2011
- Quarterly report of State Budget execution hasn’t delivered to Parliament yet
- MPS request Secretary of State of Electricity, Water and Urbanization to explain the situation of lack of electricity
- Population facing food insecurity
- The movement of foreign in the country should be more free

**Extraordinary Activities of the Parliament**
- Nil

**Press Releases/ Public Information**

<table>
<thead>
<tr>
<th>Date</th>
<th>Title</th>
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</thead>
<tbody>
<tr>
<td>1 05 May 2011</td>
<td>Information on the Plenary Sessions held on 18,19, 20, 26, 27 and 28 April 2011</td>
</tr>
<tr>
<td>2 09 May 2011</td>
<td>Information on the Plenary Sessions held on 03 and 04 May</td>
</tr>
<tr>
<td>3 19 May 2011</td>
<td>Information on the Plenary Sessions held on 19 May 2011</td>
</tr>
<tr>
<td>4 27 May 2011</td>
<td>Information on the Plenary Sessions held on 10, 16 and 17 May 2011</td>
</tr>
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### Attendance

The following table presents the official attendance record of the 65 Members of the National Parliament at the plenary sessions.

<table>
<thead>
<tr>
<th>Party</th>
<th>Nr. of seats</th>
<th>Jan</th>
<th>Feb</th>
<th>Mar</th>
<th>Apr</th>
<th>May</th>
<th>Jun</th>
<th>Jul</th>
<th>Aug</th>
<th>Sep</th>
<th>Oct</th>
<th>Nov</th>
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<td>4.9</td>
<td>4.1</td>
<td>3.6</td>
<td>3.6</td>
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<td>15.5</td>
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<td>15.4</td>
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<td>0.7</td>
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<td>0.7</td>
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<tr>
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<td>5.8</td>
<td>4.5</td>
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<td>1.4</td>
<td>1.4</td>
<td>1.4</td>
<td>1.2</td>
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<tr>
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<td>1.9</td>
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<td>1.4</td>
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<td>0.9</td>
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<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
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</tr>
<tr>
<td>Average</td>
<td>65</td>
<td>54.8</td>
<td>42.6</td>
<td>42.8</td>
<td>43.9</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.0</td>
<td>45.8</td>
</tr>
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</table>

Source: “Lista de Presença dos Deputados” prepared by the Secretariat of the National Parliament.

Statistics prepared by DGSU/UNMIT.

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4 This section intends to compare the official and observed attendance of the Members of the National Parliament. According to the article 11 of the Rules of Procedure of the National Parliament: “The duties of a Member of Parliament shall be as follows: a) To report punctually to and attend sessions of the Plenary and meetings of the committees he or she serves on”. In addition, article 5 of the National Parliament Rules of Procedure states that: “A Member of Parliament who is to absent himself or herself for more than three consecutive days on substantiated grounds may, through his or her political party, submit a request for an early justification of absence and temporary replacement of office”.

5 Number of seats for the represented political parties or coalitions for the 2007-2012 mandate.

6 The “Lista de Presença dos Deputados” differentiates between “full attendance” and “partial attendance” of the MPs; for the statistical purposes of this report both full and partial attendance are accounted for as full presence at the Plenary session.
The following table presents the observed attendance record of the 65 Members of the National Parliament at the plenary sessions observed by DGSU-UNMIT\(^7\).

<table>
<thead>
<tr>
<th>Political Party</th>
<th>Nr. of plenary sessions observed</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Jan 0 (^8)</td>
<td>Feb 8</td>
</tr>
<tr>
<td>ASDT</td>
<td>5</td>
<td>3.0</td>
</tr>
<tr>
<td>CNRT</td>
<td>18</td>
<td>60.0</td>
</tr>
<tr>
<td>FRETILIN</td>
<td>21</td>
<td>67.9</td>
</tr>
<tr>
<td>KOTA</td>
<td>1</td>
<td>37.5</td>
</tr>
<tr>
<td>PD</td>
<td>8</td>
<td>5.8</td>
</tr>
<tr>
<td>PPT</td>
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<tr>
<td>PSD</td>
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</tr>
<tr>
<td>PUN</td>
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<tr>
<td>UNDERTIM</td>
<td>2</td>
<td>67.0</td>
</tr>
<tr>
<td>Independent</td>
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<td>75.0</td>
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<tr>
<td>Average</td>
<td>65</td>
<td>56.3</td>
</tr>
</tbody>
</table>

Source: DGSU observation activities

\(^7\) The chart presented is based on the average of attendance of the Plenary Sessions by the Members of the National Parliament recorded by the Democratic Governance Support Unit-UNMIT. The average is based on actual counting of number of MPs who were at the beginning and the end of the morning and afternoon plenary sessions. The figures presented in this section are rounded up.

\(^8\) For the month of January 2011, the plenary sessions were televised and not monitored in loco by DGSU staff and therefore no information regarding observed attendance per political party.

\(^9\) For the month of March 2011, DGSU monitored 6 out of 10 plenary sessions held.

\(^{10}\) For the month of April 2011, DGSU monitored 3 out of 10 plenary sessions held.

\(^{11}\) For the month of May 2011, DGSU monitored 10 out of 11 plenary sessions held.

\(^{12}\) Number of seats for the represented political parties or coalitions for the 2007-2012 mandate.